

JAN 05 2003

The Honorable Joanne M. S. Brown Legislative Secretary I Mina'Bente Singko na Liheslaturan Guåhan Twenty-Fifth Guam Legislature Suite 200 130 Aspinal Street Hagåtña, Guam 96910

Dear Legislative Secretary Brown:

Enclosed please find Substitute Bill No. 46 (LS), "AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED", which was **enacted** into law without the signature of the Governor. This legislation is now designated as **Public Law No. 26-164.**

Very truly yours,

Carl T. C. Gutierrez I Maga'Lahen Guåhan Governor of Guam

Attachment: copy attached for signed bill or overridden bill original attached for vetoed bill

cc: The Honorable Antonio R. Unpingco Speaker

MINA'BENTE SAIS NA LIHESLATURAN GUAHAN 2002 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Substitute Bill No. 46 (LS) "AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED," was on the 24th day of December, 2002, duly and regularly passed.

ANTONIO R. UNPINGCO

Attested:

JOANNE M.S. BROWN
Senator and Legislative Secretary

This Act was received by I Maga'lahen Guahan this 24th day of DECEMBER, 2002, at 10:00 o'clock D. M.

Assistant Staff Officer Maga'lahi soffice

APPROVED:

CARL T. C. GUTIERREZ
I Maga'lahen Guahan

Date: Jan. 5, 2003

Became law without the signature of I Maga'Lahen Guahan, the Governor of

Public Law No.

Guam.

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 46 (LS)

As substituted by the Committee On Natural Resources and amended on the Floor.

Introduced by:

T. C. Ada

J. F. Ada

F. B. Aguon, Jr.

J. M.S. Brown

E. B. Calvo

F. P. Camacho

M. C. Charfauros

Mark Forbes

L. F. Kasperbauer

L. A. Leon Guerrero

K. S. Moylan

V. C. Pangelinan

A. L. G. Santos

A. R. Unpingco

J. T. Won Pat

AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent: In 1989 I Liheslaturan Guåhan enacted Public Law Number 19-47, which provides in part: "The Public Utility Agency of Guam (PUAG) shall establish and implement a water and wastewater systems development charge schedule, which charges shall be assessed on each user who is for the first time connecting the property into the island's water or wastewater system or to each builder if the density of development on existing connection is increased." PUAG never formally implemented or applied such charge schedule.

In 1996, I Liheslaturan Guåhan enacted Public Law Number 23-119, which abolished PUAG and created the Guam Waterworks Authority ("GWA"), a new public corporation and autonomous instrumentality of Guam. The systems development charge is a mechanism by which new customers would be responsible for the incremental costs associated with the construction of new water and wastewater facilities to support those customers rather than requiring such costs to be borne generally by the taxpayers of Guam or existing customers.

It is the intent of *I Liheslaturan Guåhan* to accomplish the following: (i) to remedy the apparent failure of PUAG to timely develop and implement a system development charge schedule; (ii) to provide for the respective rights, powers, obligations, and authority of GWA and the Guam Public Utility Commission ("GPUC") with respect to the water and sewer system development charge schedule following the abolishment of PUAG; (iii) to

- 1 provide guidelines for the payment and protest of assessments *not* included in
- 2 the prior legislation; (iv) to preserve the rights of builders and developers to
- 3 receive credits for voluntary contributions made under Public Law Number
- 4 19-47; and (v) to exempt users, builders and developers from further
- 5 assessments and collections under Public Law Number 19-47 because of the
- 6 impracticability and associated therewith.

Section 2. Section 12015.4 is hereby *added* to Chapter 12 of Title 12 of the Guam Code Annotated to read as follows:

"Section 12015.4 Water and Sewer System Development Charge.

- (a) The Guam Waterworks Authority ("GWA") shall establish and implement, subject to the prior approval of the Commission in subsection (b), a water and sewer system development charge schedule, which charges shall be assessed on each user who is for the first time connecting property into the Guam's water or wastewater system, or to each builder *if* the density of development on existing connection is increased. Such charge schedule shall seek to recover the additional costs associated with constructing, expanding, upgrading and repairing water and wastewater facilities for such new users and development, and shall take into account existing infrastructure on the property, present and future user demands, requirements for water and/or sewer services, and installation of infrastructure to be done by the user or builder.
- (b) Pursuant to its authority, the Commission shall *immediately* begin proceedings to promptly establish and approve the water and

sewer system development charge schedule for GWA. The Commission has the authority to adopt and approve a charge schedule for GWA which complies with Subsection (a) of this Section; *provided*, that nothing herein shall limit the Commission's authority and jurisdiction to establish and approve General Lifeline Rates for GWA which may apply to the water and sewer development charge schedule. The charge schedule shall be applied to users and developers by GWA upon its adoption and approval by the Commission, and no charges shall be assessed *prior* to adoption and approval by the Commission.

- (c) Notwithstanding any other provision of law, all revenues generated by the water and sewer system development charge schedule will be deposited into the Island Water and Sewer Infrastructure Development Fund. Such funds shall be administered by GWA. However, GWA shall file annually for Commission review and approval a full accounting of the receipts and expenditures into and from the Fund with appropriate details of the sources and expenditures into and from the Fund.
- (d) The Island Water and Sewer Infrastructure Development Fund shall *only* be expended for costs associated with the construction, expansion, upgrade, and repair of water and wastewater facilities for users who are for the first time connecting property into the Guam's water or wastewater system, or for builders *if* the density of development on existing connection is increased.

(e) Fees due under the water and sewer development charge schedule adopted by the Commission shall be paid to GWA *prior* to the issuance of a building construction permit. Subsequent to the adoption and approval of the charge schedule by the Commission, no building construction permit shall be issued without a certificate issued by GWA that all fees due under the charge schedule have been paid.

- (f) Any person may contest any proposed assessment for the water and sewer development charge schedule made or determined by GWA by filing with GWA a written protest at any time *prior* to the issuance of a building construction permit. All protests shall be prepared in the form and contain such information as GWA shall reasonably require, and shall include a summary statement of the grounds upon which the person relies and that person's reasons for disputing the assessment of GWA. GWA shall make a determination with respect to the protest and, if required, make an adjustment to the assessment within thirty (30) days of receipt of such protest. Persons dissatisfied with GWA's determination may file a petition with the Commission to review such determination within thirty (30) days of GWA's determination.
- (g) Except as provided hereafter, each person who made a voluntary contribution under Section 56119 of Title 5 of the Guam Code Annotated shall be compensated to the extent the amount contributed is greater than the charges that would apply under the charge schedule approved by the Commission. Such persons shall be compensated the difference through an abatement of gross receipts taxes equal to the

differential. Persons seeking credits under this Subsection shall make an application to GWA within one (1) year of the date of enactment of this Act, and GWA shall determine the amount of any credit within ninety (90) days of its receipt of the application. Persons dissatisfied with GWA's determination may file a petition with the Commission to review such determination. This Subsection shall *not* apply to persons who previously received credits under Section 56119 of Title 5 of the Guam Code Annotated.

- (h) *Except* for voluntary contributions previously made, no further assessments shall be collected or imposed by GWA or the Commission under Section 56119 of Title 5 of the Guam Code Annotated."
- Section 4. Section 56119 of Title 5 of the Guam Code Annotated is hereby *repealed*.
 - **Section 5. Severability.** *If* any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

26-164

I MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

2002 (SECOND) Regular Session

Date: 12/24/02

VOTING SHEET

	VOIII	IG SHLL	• 1		
S Bill No. 46 Resolution No Question:/otcol w/out snayer	expent				
NAME	YEAS	<u>NAYS</u>	NOT VOTING/ ABSTAINED	OUT DURING ROLL CALL	ABSENT
ADA, Joseph F.					
ADA, Thomas C.	V				
AGUON, Frank B., Jr.					L-
BROWN, Joanne M. S.					
CALVO, Eddie B.					
CAMACHO, Felix P.					44
CHARFAUROS, Mark C.					<u></u>
FORBES, Mark	V				
KASPERBAUER, Lawrence F.	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \				
LEON GUERRERO, Lourdes A.	V				
MOYLAN, Kaleo S.		:			
PANGELINAN, Vicente C.	V				
SANTOS, Angel L.G.					<u></u>
UNPINGCO, Antonio R.	V				
WON PAT, Judith T.					73
TOTAL	12		0	0	3
CERTIFIED TRUE AND CORRECT	·:				
			*	3 Passes = No	vote
Clerk of the Legislature			E	A = Excused Ab	sence

contribution under Section 56119 of Title 5 of the Guam Code Annotated shall be compensated to the extent the amount contributed is greater than the charges that would apply under the charge schedule approved by the Commission. Such persons shall be compensated the difference through an abatement of gross receipts taxes equal to the differential. Persons seeking credits under this subsection shall make application to GWA within one year of the date of enactment of this Act, and GWA shall determine the amount of any credit within ninety (90) days of its receipt of the application. Persons dissatisfied with GWA's determination may file a petition with the Commission to review such determination. This subsection shall not apply to persons who previously received credits under Section 56119 of Title 5 of the Guam Code Annotated.

(h) Except for voluntary contributions previously made, no further assessments shall be collected or imposed by GWA or the Commission under Section 56119 of Title 5 of the Guam Code Annotated."

Section 4. Section 56119 of Title 5 of the Guam Code Annotated is hereby repealed.

19 repea20

"5 Guam Annotated 56119 is hereby repealed."

Section 4. Severability. If any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

approval by the Commission.

- (c) Notwithstanding any other provision of law, all revenues generated by the water and sewer system development charge schedule will be deposited into the Island Water and Sewer Infrastructure Development Fund. Such funds shall be administered by GWA. However, GWA shall file annually for Commission review and approval a full accounting of the receipts and expenditures into and from the Fund with appropriate details of the sources and expenditures into and from the Fund.
- (d) The Island Water and Sewer Infrastructure Development Fund shall only be expended for costs associated with the construction, expansion, upgrade, and repair of water and wastewater facilities for users who are for the first time connecting property into the island's water or wastewater system or for builders if the density of development on existing connection is increased.
- (e) Fees due under the water and sewer development charge schedule adopted by the Commission shall be paid to GWA prior to the issuance of a building construction permit. Subsequent to the adoption and approval of the charge schedule by the Commission, no building construction permit shall be issued without a certificate issued by GWA that all fees due under the charge schedule have been paid.
- (f) Any person may contest any proposed assessment for the water and sewer development charge schedule made or determined by GWA by filing with GWA a written protest at any time prior to the issuance of a building construction permit. All protests shall be prepared in the form and contain such information as GWA shall reasonably require and shall include a summary statement of the grounds upon which the person relies and his reasons for disputing the assessment of GWA. GWA shall make a determination with respect to the protest and, if required, make an adjustment to the assessment within thirty (30) days of receipt of such protest. Persons dissatisfied with GWA's determination may file a petition with the Commission to review such determination within thirty (30) days of GWA's determination.
 - (g) Except as provided hereafter, each person who made a voluntary

powers, obligations, and authority of GWA and the Guam Public Utility Commission (GPUC) with respect to the water and sewer system development charge schedule following the abolishment of PUAG, (iii) to provide guidelines for the payment and protest of assessments not included in the prior legislation.; (iv) to preserve the rights of builders and developers to receive credits for voluntary contributions made under Public Law No. 19-47; and (v) to exempt users, builders and developers from further assessments and collections under Public Law No. 19-47 because of the impracticability and associated therewith.

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Section 12015.4 is hereby added to Title 12 of the Guam Code Section 2. Annotated to read as follows:

"Section 12015.4 Water and Sewer System Development Charge.

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(a) The Guam Waterworks Authority (GWA) shall establish and implement, subject to the prior approval of the Commission in subsection (b), a water and sewer system development charge schedule, which charges shall be assessed on each user who is for the first time connecting property into the island's water or wastewater system or to each builder if the density of development on existing connection is increased. Such charge schedule shall seek to recover the additional costs associated with constructing, expanding, upgrading and repairing water and wastewater facilities for such new users and development and shall take into account existing infrastructure on the property, present and future user demands, requirements for water and/or sewer services and installation of infrastructure to be done by the user or builder.

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(b) Pursuant to its authority, the Commission shall immediately begin proceedings to promptly establish and approve the water and sewer system development charge schedule for GWA. The Commission has the authority to adopt and approve a charge schedule for GWA which complies with subsection (a) of this Section, provided that nothing herein shall limit the Commission's authority and jurisdiction to establish and approve General Lifeline Rates for GWA which may apply to the water and sewer development charge schedule. The charge schedule shall be applied to users and developers by GWA upon its adoption and approval by the Commission, and no charges shall be assessed prior to adoption and

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill	No.	44	(1b)
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Introduced by:

T. C. Ada

AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent:

- (a) In 1989, the Guam Legislature enacted Public Law No. 19-47, which provides in part: "The Public Utility Agency of Guam (PUAG) shall establish and implement a water and wastewater systems development charge schedule, which charges shall be assessed on each user who is for the first time connecting the property into the island's water or wastewater system or to each builder if the density of development on existing connection is increased.". PUAG never formally implemented or applied such charge schedule.
- (b) In 1996, the Guam Legislature enacted Public Law No. 23-119 which abolished PUAG and created the Guam Waterworks Authority (GWA), a new public corporation and autonomous instrumentality of Guam
- (c) The systems development charge is a mechanism by which new customers would be responsible for the incremental costs associated with the construction of new water and wastewater facilities to support those customers rather than requiring such costs to be borne generally by the tax payers of Guam or existing customers.
- (d) It is the intent of the Legislature to accomplish the following: (i) to remedy the apparent failure of PUAG to timely develop and implement a system development charge schedule; (ii) to provide for the respective rights,



MINA 'BENTE SAIS NA LIHESLATURAN GUÅHAN

Kumitehan Areklamento, Hinanao Gubetnamenton Hinirat, Rifotma yan Rinueba, yan Asunton Fidirat, Taotao Hiyong yan Hinirat

Senadot Mark Forbes, Gehilu Kabisiyon Mayurat

3 0 MAR 2001

MEMORANDUM

TO:

Chairperson

Committee on Natural Resources

FROM:

Chairman

Committee on Rules, General Governmental Operations, Reorganization and

Reform, and Federal, Foreign and General Affairs

SUBJECT:

Principal Referral - Bill No. 46

The above bill is referred to your Committee as the Principal Committee, in accordance with Section 6.04.05.01. of the Standing Rules. Your Committee is the Committee authorized to perform the public hearing on this bill and to amend or substitute the bill, as well as report the bill out to the Body. It is recommended that you schedule a public hearing at your earliest convenience.

Thank you for your attention to this matter.

MARK FORBES

Attachment



MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

Committee on Natural Resources Joanne M.S. Brown Chairperson

VOTING SHEET

COMMITTEE REPORT

BILL 46(LS): AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED.

COMMITTEE MEMBERS	TO PASS	NOT TO PASS	TO REPORT OUT ONLY	ABSTAIN	INACTIVE FILE	SIGNATURE
Joanne M.S. Brown Chairperson	V					Man-
Kaleo S. Moylan						17
Vice Chairman						
L. Kasperbauer	./					101
Member	1 %					Q TI
Felix P. Camacho						
Member		/				
M. Forbes						
Member						1190
V. Pangelinan						
Member						
Thomas C. Ada				İ		01-
Member	\ \ \ /					70
M.C. Charfauros						m
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Angel L.G. Santos						1 -4
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Judith T. Won Pat						
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Lou Leon Guerrero	√	Y				1010 -
Member	/	<u> </u>				ow When
A.R. Unpingco	11/					1 h
Ex-Officio Member	」 ✓ 、					U

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Office of Senator

Joanne M. Salas Brown

MINA' BENTE SAIS NA LIHESLATURAN GUÅHAN

August 26, 2002

MEMORANDUM

To:

Members, Committee on Natural Resources

From:

Senator Joanne M.S. Brown, Chairperson

Subject:

Bill 46(LS): An Act to Add Section 12015.4 to Title 12 of the Guam Code Annotated Relative to the Establishment of a Water

and Sewer System Development Charge Schedule for the Guam Waterworks Authority; and to Repeal Section 56119 of the

Guam Code Annotated.

Transmitted herewith, for your consideration and action, is our committee report on the above subject matter.

Please indicate your choice on the attached voting sheet and return the Documents to my office for transmittal to other members.

Should you have any questions on the narrative report and the accompanying documents, please do not hestitate to call my office at 472-3450.

Your attention and cooperation on this matter is greatly appreciated.

JOANNE M.S. BRO

Attachments

THURAN CITY OF THE PARTY OF THE

Office of Senator

Joanne M. Salas Brown

MINA' BENTE SAIS NA LIHESLATURAN GUÅHAN

November 13, 2002

Speaker Antonio R. Unpingco Mina' Bente Sais Na Liheslaturan Guahan 155 Hesler Street Hagatna, Guam 96910

Dear Speaker Unpingco:

The Committee on Natural Resources, to which was referred Bill 46 (LS): An Act to Add Section 12015.4 to Title 12 of the Guam Code Annotated Relative to the Establishment of a Water and Sewer System Development Charge Schedule for the Guam Waterworks Authority; and to Repeal Section 56119 of Title 5 of the Guam Code Annotated and wishes to report back to the Legislature its recommendation TO PASS.

The voting sheet is as follows:

TO PASS	8
NOT TO PASS	_0
TO REPORT OUT ONLY	0
ABSTAIN	0
TO PLACE IN INACTIVE FILE	0

Copies of the Committee Report and other pertinent documents are enclosed.

Thank you for your attention to this matter.

Sincerely,

Senator and Chairperson

Committee on Natural Resources

Attachments

(f) Any person may contest any proposed assessment for the water and sewer development charge schedule made or determined by GWA by filing with GWA a written protest at any time prior to the issuance of a building construction permit. All protests shall be prepared in the form and contain such information as GWA shall reasonably require and shall include a summary statement of the grounds upon which the person relies and his reasons for disputing the assessment of GWA. GWA shall make a determination with respect to the protest and, if required, make an adjustment to the assessment within thirty (30) days of receipt of such protest. Persons dissatisfied with GWA's determination may file a petition with the Commission to review such determination within thirty (30) days of GWA's determination.

(g) Except as provided hereafter, each person who made a voluntary contribution under Section 56119 of Title 5 of the Guam Code Annotated shall be compensated to the extent the amount contributed is greater than the charges that would apply under the charge schedule approved by the Commission. Such persons shall be compensated the difference through an abatement of gross receipts taxes equal to the differential. Persons seeking credits under this subsection shall make application to GWA within one year of the date of enactment of this Act, and GWA shall determine the amount of any credit within ninety (90) days of its receipt of the application. Persons dissatisfied with GWA's determination may file a petition with the Commission to review such determination. This subsection shall not apply to persons who previously received credits under Section 56119 of Title 5 of the Guam Code Annotated.

(h) Except for voluntary contributions previously made, no further assessments shall be collected or imposed by GWA or the Commission under Section *56119* of Title 5 of the Guam Code Annotated."

Section 4. Section <u>56119</u> of Title 5 of the Guam Code Annotated is hereby *repealed*.

- (b) Pursuant to its authority, the Commission shall immediately begin proceedings to promptly establish and approve the water and sewer system development charge schedule for GWA. The Commission has the authority to adopt and approve a charge schedule for GWA which complies with subsection (a) of this Section, provided that nothing herein shall limit the Commission's authority and jurisdiction to establish and approve General Lifeline Rates for GWA which may apply to the water and sewer development charge schedule. The charge schedule shall be applied to users and developers by GWA upon its adoption and approval by the Commission, and no charges shall be assessed prior to adoption and approval by the Commission.
- (c) Notwithstanding any other provision of law, all revenues generated by the water and sewer system development charge schedule will be deposited into the Island Water and Sewer Infrastructure Development Fund. Such funds shall be administered by GWA. However, GWA shall file annually for Commission review and approval a full accounting of the receipts and expenditures into and from the Fund with appropriate details of the sources and expenditures into and from the Fund.
- (d) The Island Water and Sewer Infrastructure Development Fund shall only be expended for costs associated with the construction, expansion, upgrade, and repair of water and wastewater facilities for users who are for the first time connecting property into the island's water or wastewater system or for builders if the density of development on existing connection is increased.
- (e) Fees due under the water and sewer development charge schedule adopted by the Commission shall be paid to GWA prior to the issuance of a building construction permit. Subsequent to the adoption and approval of the charge schedule by the Commission, no building construction permit shall be issued without a certificate issued by GWA that all fees due under the charge schedule have been paid.

wastewater facilities to support those customers rather than requiring such costs to be borne generally by the tax payers of Guam or existing customers.

(d) It is the intent of the Legislature to accomplish the following: (i) to remedy the apparent failure of PUAG to timely develop and implement a system development charge schedule; (ii) to provide for the respective rights, powers, obligations, and authority of GWA and the Guam Public Utility Commission (GPUC) with respect to the water and sewer system development charge schedule following the abolishment of PUAG, (iii) to provide guidelines for the payment and protest of assessments not included in the prior legislation.; (iv) to preserve the rights of builders and developers to receive credits for voluntary contributions made under Public Law No. 19-47; and (v) to exempt users, builders and developers from further assessments and collections under Public Law No. 19-47 because of the impracticability and associated therewith.

Section 2. Section <u>12015.4</u> is hereby *added* to Title 12 of the Guam Code Annotated to read as follows:

"Section 12015.4 Water and Sewer System Development Charge.

(a)The Guam Waterworks Authority (GWA) shall establish and implement, subject to the prior approval of the Commission in subsection (b), a water and sewer system development charge schedule, which charges shall be assessed on each user who is for the first time connecting property into the island's water or wastewater system or to each builder if the density of development on existing connection is increased. Such charge schedule shall seek to recover the additional costs associated with constructing, expanding, upgrading and repairing water and wastewater facilities for such new users and development and shall take into account existing infrastructure on the property, present and future user demands, requirements for water and/or sewer services and installation of infrastructure to be done by the user or builder.

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12/24/02

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 46 (LS) as substituted by the Com or substituted by the Com or substituted by the Come

Introduced by:

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T. C. Ada

AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent:

- (a) In 1989, the Guam Legislature enacted Public Law No. 19-47, which provides in part: "The Public Utility Agency of Guam (PUAG) shall establish and implement a water and wastewater systems development charge schedule, which charges shall be assessed on each user who is for the first time connecting the property into the island's water or wastewater system or to each builder if the density of development on existing connection is increased." PUAG never formally implemented or applied such charge schedule.
- (b) In 1996, the Guam Legislature enacted Public Law No. 23-119 which abolished PUAG and created the Guam Waterworks Authority (GWA), a new public corporation and autonomous instrumentality of Guam
- (c) The systems development charge is a mechanism by which new customers would be responsible for the incremental costs associated with the construction of new water and

The Suam Annotated 56119 is hereby repealed.

Section 5. Severability. If any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

Passed FA No/	
Date: 12/2 4 Time:	

I MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN

FLOOR AMENDM 5 Bill No. 4	
TCA	
Senator Proposit	ng Amendment
(Below for Senate Please describe proposed amendment, including for Senate proposed amendment	•
	lature's use and processing)) of changes on above Bill. Against Amendment:
AMENDMENT PASSED:	Amendment Failed:Amendment Withdrawn:
APPROVED AS TO	O FORM PASSED
AUTHOR OF A	 MENDMENT
Concur (initial)
Clerk of Legislature Ass't. Amend. Clerk	Speaker
Engrossment Staff	

5-18- 1 ; 3:56PM ;

Bureau of Budget & Management Research Fiscal Note of Bill No. 46(LS)

Bill Title (Preamble): AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED.

Department/Agency Appropriation Information				
Dept./Agency Affected: Guam Waterworks Authority	Dept./Agency Head: Herbert Johnston			
General Fund appropriation(s) to date:	\$ -0-			
Other Fund (specify): appropriation(s) to date:	\$ -0-			
Total Department/Agency Appropriation(s) to date:	S			

Fund	Source Information of P	roposed Appropriation	
	General Fund	+ Other (specify):	Total
FY Adopted Revenues 26-01	\$ 470,400,000	69,765,283	\$ 540,165,283
FY Appro. To P.L. 26-05	469,932,213	70,517,706	540,449,919
Sub-total	467,787	(752,423)	(284,636)
Less appropriation in Bill	-0-	-0-	-0-
Total	467,787	(752,423)	(284,636)

	Estimated Fiscal Impact of Bill					
	One full FY	For remainder of current FY (if appli.)	Second Year	Third Year	Fourth Year	Fifth Year
General Fund	/1(attachmt)		•			
Other Fund:						
Total						

1. Does the bill contain "revenue generating" provisions? /x/Yes / /No If yes, see attachment. 2. Is amount appropriated adequate to fund the intent of the appropriation? / /Yes / /No If no, what is the additional amount required? \$ N/A 3. Does the Bill establish a new program/agency? / /Yes /x/No If yes, will the program duplicate existing programs/agencies? / /Yes /x/No Is there a federal mandate to establish the program/agency? / /Yes /x/No 4. Will the enactment of this Bill require new physical facilities? / /Ycs /x/No 5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason: / /No / / Requested agency comments not rec'd by due date / x/ Other: Comments included below

Joseph E. Rivera, Acting	Atalyst: Mattacw Quinata Date: 05/17/01	Director: January Date: 5/16/6 Joseph E. Rivera, Acting
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Senator Tom Ada responded:

- ➤ He referred to the PUC Docket stating that the PUC is not certain that the existing legislation, Public Law 19-47, would apply to GWA.
- ➤ He further contended that PL 19-47 gave authority to PUAG to establish the System Development Charge and fee. However, PUAG did not use its authority. Public Law 23-119 abolished PUAG and GWA was born.
- > Since the System Development Charge was never implemented by PUAG, then GWA has no system development charge.
- > This bill does not in anyway stipulate what the charges should be. It is saying that GWA shall establish and implement the System Development Charge Schedule. Then GWA will look at the details to determine how the charges, which should be reasonable, will be formulated and to what extent. When rates are developed, then GWA will go to the PUC for review, to approve it or disapprove it.
- > PUAG started formulating the charges in the 1990's but was never completed.
- ➤ The Legislature is giving GWA the authority to establish the System Development Charge.
- > This concept is not unique to Guam; many cities in the United States have a System Development Charge for parks, transportation, water, sewer, and education.
- > This is a one-time fee.

This concluded the Public Hearing on Bill No. 46. The Public Hearing adjourned at 10:30 a.m.

COMMITTEE ON NATURAL RESOURCES SENATOR JOANNE M.S. BROWN CHAIRPERSON

MONDAY, MAY 3, 2001, 9:00 a.m. PUBLIC HEARING ROOM

COMMITTEE SUMMARY REPORT

The Committee on Natural Resources held a public hearing on Monday, May 3, 2001 at 9:00 a.m., regarding Bill No. 46 (LS): AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED.

Senators who attended this public hearing were as follows:

Senator Joanne M.S. Brown, Chairperson Senator Thomas C. Ada Senator Judith T. Won Pat Senator Lou Leon Guerrero

Senator Joanne Brown said that the Public Utilities Commission (PUC) was notified of the public hearing concerning Bill No. 46, but no testimony has been submitted at this time. The Committee will request a response, for the record, from the PUC.

Guam Waterworks Authority's general manager, Mr. Herbert Johnston discussed the following:

➤ He said there are two authorities that relate to the System Development Charge: Public Law 19-47 and the authority given to the PUC to establish rates. Public Law 19-47 has had some problems; it has not been implemented. He believes the PUC should continue with the method they are going. The PUC should determine if, when, and how much to charge the ratepayers, if implemented.

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ncies to work under the new type oudget.

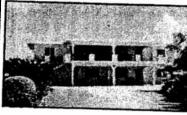
ıblic confidence

Among other things, the bill es it will improve public confice in government by holding ncies accountable for public is and for achieving program re-

also is intended to help lawers make budget decisions by riding more information about effectiveness and efficiency of imment programs and spend-



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Committee on Natural Resources Senator Joanne M. S. Brown Chairperson

Notice of Public Hearing

The Committee on Natural Resources will be conducting a Hearing on Thursday, MAY 3, 2001 9:00 a.m., at the Legislative Public Hearing Room, 155 Hesler Street, Hagatna on the following:

Bill No. 61(COR) - AN ACT TO REPEAL AND RE-ENACT SECTION 60107 OF CHAPTER 60, TITLE 5 GUAM CODE ANNOTATED RELATIVE TO AUTHO-RIZE THE DEPARTMENT OF AGRICULTURE TO IS-SUE CITATIONS FOR FISHING AND WILDLIFE VIO-LATIONS.

Bill No. 46(LS) - ANACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AU-THORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATTED.

CONFIRMATION OF MR. JESUS P. CRUZ TO SERVE AS A MEMBER ON THE GUAM WATER-WORKS AUTHORITY BOARD OF DIRECTORS.

ADA Coordinator: Ann Legaspi at 472-3450/51

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David G. Dell Isola, Director Department of Labor

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Committee on Natural Resources Senator Joanne M. S. Brown

Chairperson Notice of Public Hearing

The Committee on Natural Resources will be conducting a Hearing on Thursday, MAY 3, 2001, 9:00 a.m., at the Legislative Public Hearing Room, 155 Hesler Street, Hagatha on the following:

Bill No. 61(COR) - AN ACT TO REPEAL AND RE-ENACT SECTION 60107 OF CHAPTER 60, TITLE 5 GUAM CODE ANNOTATED RELATIVE TO AUTHO-RIZE THE DEPARTMENT OF AGRICULTURE TO IS-SUE CITATIONS FOR FISHING AND WILDLIFE VIO-LATIONS.

Bill No. 46(LS) - ANACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AU-THORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATTED.

CONFIRMATION OF MR. JESUS P. CRUZ TO SERVE AS A MEMBER ON THE GUAM WATER. WORKS AUTHORITY BOARD OF DIRECTORS.

ADA Coordinator: Ann Legaspl at 472-3450/51

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COMMITTEE ON NATURAL RESOURCES

PUBLIC HEARING Thursday, May 3, 2001 at 9:00 a.m.

Bill 46(LS): AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED.

SIGN IN SHEET

Name	Representing	Oral Testimony	Written Testimony
JOSE WOL GARRI	Do Chamorio Lyhumen	v	
Bert Julysta	Gul		

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COMMITTEE ON NATURAL RESOURCES SENATOR JOANNE M.S. BROWN CHAIRPERSON

Public Hearing

Thursday, May 3, 2001 9:00 a.m.

AGENDA

- 1. Introduction of Committee Members
- 2. Commencement of Public Hearing
 - Bill 46(LS): AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED.
 - Bill 61(COR): AN ACT TO REPEAL AND REENACT SECTION 60107 OF CHAPTER 60, TITLE 5 GUAM CODE ANNOTATED RELATIVE TO AUTHORIZE THE DEPARTMENT OF AGRICULTURE TO ISSUE CITATIONS FOR FISHING AND WILDLIFE VIOLATIONS.
 - THE CONFIRMATION OF MR. JESUS P. CRUZ TO SERVE AS A MEMBER ON THE GUAM WATERWORKS AUTHORITY BOARD OF DIRECTORS.
- 3. Public Comment
- 4. Adjournment

Public Law 23-119 abolished PUAG and the Guam Waterworks Authority (GWA) was established. Bill 46 (LS) is the Legislature's intent to provide the Guam Waterworks Authority and the Guam Public Utilities Commission (GPUC) the rights, obligation and authority to develop the development charge schedule.

Bill No. 46 (LS) expresses the intent to establish, develop and implement the water and sewer system development charge schedule. The water and sewer system development charge schedule is to be used to assess charges on each user who for the first time is connecting property into the island's water or wastewater sewer system or to each builder if the density of development on the existing connection is increased.

The Guam Legislature initially enacted Public Law 19-47 for the PUAG to access fees for such services, but PUAG failed to prepare a charge schedule. However, the law did provide for voluntary contributions. Monies were in fact collected by PUAG from developers and deposited into the Water and Sewer Infrastructure Development Fund. The funds were used for numerous infrastructure projects.

Bill 46 (LS) includes provisions for compensation for persons who had made voluntary contributions to the extent of the amount contributed is greater than the charges under the schedule approved by the Commission which is reflective of provisions in PL 19-47. The compensation to these persons would be through an abatement of gross receipt taxes.

Comments received from the General Manager, Guam Waterworks indicate that the establishment of a development charge schedule has already begun with PUC. However, the Guam Waterworks Authority is concerned on how to equitably address the contributions GWA received and spent. GWA believes that the provisions of Section (g) of the bill will have a negative affect on the finances of the government if abutements of taxes are to be given (this was also prescribed in Public Law 19-47). GWA indicated that the Authority does not have the cash resources to provide for such refunds. Also, there is a concern by the Authority that there may be costly court challenges with the passage of Section (g) of the bill. It was also noted that prior contributions were not uniformly applied for all past users.

The General Manager, Guam Waterworks has recommended that the PUC allow to proceed with the establishment of the development charge schedule and defer action on Bill 46 pending PUC's request for additional legislation on the matter.

contribution under Section 56119 of Title 5 of the Guam Code Annotated shall be compensated to the extent the amount contributed is greater than the charges that would apply under the charge schedule approved by the Commission. Such persons shall be compensated the difference through an abatement of gross receipts taxes equal to the differential. Persons seeking credits under this subsection shall make application to GWA within one year of the date of enactment of this Act, and GWA shall determine the amount of any credit within ninety (90) days of its receipt of the application. Persons dissatisfied with GWA's determination may file a petition with the Commission to review such determination. This subsection shall not apply to persons who previously received credits under Section 56119 of Title 5 of the Guam Code Annotated.

(h) Except for voluntary contributions previously made, no further assessments shall be collected or imposed by GWA or the Commission under Section *56119* of Title *5* of the Guam Code Annotated."

Section 4. Section <u>56119</u> of Title 5 of the Guam Code Annotated is hereby *repealed*.

"5 Guam Annotated 56119 is hereby repealed."

Section 4. Severability. *If* any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

approval by the Commission.

- 2 (c) Notwithstanding any other provision of law, all revenues
 4 generated by the water and sewer system development charge schedule will
 5 be deposited into the Island Water and Sewer Infrastructure Development
 6 Fund. Such funds shall be administered by GWA. However, GWA shall
 7 file annually for Commission review and approval a full accounting of the
 8 receipts and expenditures into and from the Fund with appropriate details
 9 of the sources and expenditures into and from the Fund.
 - (d) The Island Water and Sewer Infrastructure Development Fund shall only be expended for costs associated with the construction, expansion, upgrade, and repair of water and wastewater facilities for users who are for the first time connecting property into the island's water or wastewater system or for builders if the density of development on existing connection is increased.
 - (e) Fees due under the water and sewer development charge schedule adopted by the Commission shall be paid to GWA prior to the issuance of a building construction permit. Subsequent to the adoption and approval of the charge schedule by the Commission, no building construction permit shall be issued without a certificate issued by GWA that all fees due under the charge schedule have been paid.
 - (f) Any person may contest any proposed assessment for the water and sewer development charge schedule made or determined by GWA by filing with GWA a written protest at any time prior to the issuance of a building construction permit. All protests shall be prepared in the form and contain such information as GWA shall reasonably require and shall include a summary statement of the grounds upon which the person relies and his reasons for disputing the assessment of GWA. GWA shall make a determination with respect to the protest and, if required, make an adjustment to the assessment within thirty (30) days of receipt of such protest. Persons dissatisfied with GWA's determination may file a petition with the Commission to review such determination within thirty (30) days of GWA's determination.
 - (g) Except as provided hereafter, each person who made a voluntary

powers, obligations, and authority of GWA and the Guam Public Utility Commission (GPUC) with respect to the water and sewer system development charge schedule following the abolishment of PUAG, (iii) to provide guidelines for the payment and protest of assessments not included in the prior legislation.; (iv) to preserve the rights of builders and developers to receive credits for voluntary contributions made under Public Law No. 19-47; and (v) to exempt users, builders and developers from further assessments and collections under Public Law No. 19-47 because of the impracticability and associated therewith.

Section 2. Section <u>12015.4</u> is hereby *added* to Title 12 of the Guam Code Annotated to read as follows:

"Section 12015.4 Water and Sewer System Development Charge.

(a)The Guam Waterworks Authority (GWA) shall establish and implement, subject to the prior approval of the Commission in subsection (b), a water and sewer system development charge schedule, which charges shall be assessed on each user who is for the first time connecting property into the island's water or wastewater system or to each builder if the density of development on existing connection is increased. Such charge schedule shall seek to recover the additional costs associated with constructing, expanding, upgrading and repairing water and wastewater facilities for such new users and development and shall take into account existing infrastructure on the property, present and future user demands, requirements for water and/or sewer services and installation of infrastructure to be done by the user or builder.

(b) Pursuant to its authority, the Commission shall immediately begin proceedings to promptly establish and approve the water and sewer system development charge schedule for GWA. The Commission has the authority to adopt and approve a charge schedule for GWA which complies with subsection (a) of this Section, provided that nothing herein shall limit the Commission's authority and jurisdiction to establish and approve General Lifeline Rates for GWA which may apply to the water and sewer development charge schedule. The charge schedule shall be applied to users and developers by GWA upon its adoption and approval by the Commission, and no charges shall be assessed prior to adoption and

MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No.	46	(M)	

Introduced by:

T. C. Ada

AN ACT TO ADD SECTION 12015.4 TO TITLE 12 OF THE GUAM CODE ANNOTATED RELATIVE TO THE ESTABLISHMENT OF A WATER AND SEWER SYSTEM DEVELOPMENT CHARGE SCHEDULE FOR THE GUAM WATERWORKS AUTHORITY; AND TO REPEAL SECTION 56119 OF TITLE 5 OF THE GUAM CODE ANNOTATED.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent:

- (a) In 1989, the Guam Legislature enacted Public Law No. 19-47, which provides in part: "The Public Utility Agency of Guam (PUAG) shall establish and implement a water and wastewater systems development charge schedule, which charges shall be assessed on each user who is for the first time connecting the property into the island's water or wastewater system or to each builder if the density of development on existing connection is increased.". PUAG never formally implemented or applied such charge schedule.
- (b)In 1996, the Guam Legislature enacted Public Law No. 23-119 which abolished PUAG and created the Guam Waterworks Authority (GWA), a new public corporation and autonomous instrumentality of Guam
- (c) The systems development charge is a mechanism by which new customers would be responsible for the incremental costs associated with the construction of new water and wastewater facilities to support those customers rather than requiring such costs to be borne generally by the tax payers of Guam or existing customers.
- (d) It is the intent of the Legislature to accomplish the following: (i) to remedy the apparent failure of PUAG to timely develop and implement a system development charge schedule; (ii) to provide for the respective rights,